

**ABANDONED AFRICAN-
AMERICAN CEMETERIES
APPLICATION STAFF
REVIEW
FY 2025**

**Division of Historical Resources
Florida Department of State**



Abandoned African-American Cemeteries Staff Review

REVIEW ORDER NUMBER: 1

APPLICATION NUMBER: 25.h.ac.100.125

TITLE: Miraflores Burial Ground Preservation Project

APPLICANT ORGANIZATION: City of Pensacola

PROJECT LOCATION: 1600 E. Belmont Street, Pensacola, Escambia County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

Demonstrated needs indicated include:

- Deterioration
- Exposure to Natural Elements

FUNDING:

Requested Amount: \$35,000.00

Match Amount: \$0.00

Total Budget Amount: \$35,000.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Create a Preservation and Management Plan
- Create and Install an Appropriate Marker/Monument
- Reinter Human Remains in Marker

CONCERNS / ISSUES:

If the installation of a marker/monument involves subsurface penetration or any ground disturbance, a bioarchaeologist will be required to monitor that work.

PROFESSIONAL SERVICES ASSESSMENT:

Professional funerary services are recommended for the reintering of remains.

STANDARDS COMPLIANCE:

The reintering of human remains must be in compliance with State and Federal laws.

SCOPE ASSESSMENT:

No proposed scope of work adjustments are recommended.

BUDGET ASSESSMENT:

No proposed budget or funding adjustments are recommended.

Abandoned African-American Cemeteries Staff Review

REVIEW ORDER NUMBER: 2

APPLICATION NUMBER: 25.h.ac.100.126

TITLE: Union Burial Grounds Restoration

APPLICANT ORGANIZATION: Columbia County Board of County Commissioners

PROJECT LOCATION: NW Tiger Drain Road, White Springs, Columbia County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

Demonstrated needs indicated include:

- Deterioration
- Loss of Historical Information

FUNDING:

Requested Amount: \$50,000.00

Match Amount: \$0.00

Total Budget Amount: \$50,000.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Conduct a Site Assessment
- Conduct Ground Penetrating Radar (GPR)
- Clear overgrown vegetation, debris, and invasive species
- Install ADA accessible walkways
- Repair and Restore damaged grave markers, headstones, and monuments
- In-kind replacement of grave markers or headstones that cannot be repaired
- Erosion mitigation including leveling uneven ground and re-sodding to halt erosion
- Repair and/or install railroad ties
- Install limited interpretive signage
- Create a long-term maintenance plan

CONCERNS / ISSUES:

Applicant was contacted and did not provide requested information by the established deadline.

- The photographs in Section H.4 were requested to be resubmitted to comply with the Photograph Submission Guidelines.
- If funded, the applicant must provide a letter that demonstrates they have contacted DFS to take over care and maintenance of the Cemetery, pursuant to Section 497.284, *Florida Statutes*.
- If the removal of vegetation, installation the ADA walkways, grave markers, interpretive signage, and railroad ties, or erosion mitigation involves subsurface penetration or any ground disturbance, a bioarchaeologist will be required to monitor that work.

PROFESSIONAL SERVICES ASSESSMENT:

Professional Survey and Historic Preservation Consultant services are required and were included in the project scope of work and budget.

STANDARDS COMPLIANCE:

All project work must be in compliance with the Secretary of the Interior's Standards and Guidelines for Archaeology and Historic Preservation.

SCOPE ASSESSMENT:

No proposed scope of work adjustments are recommended.

BUDGET ASSESSMENT:

Adjust Budget as follows:

- Allow for Professional Survey and Historic Preservation Consultant services fees.

Abandoned African-American Cemeteries Staff Review

REVIEW ORDER NUMBER: 3

APPLICATION NUMBER: 25.h.ac.100.128

TITLE: Protection Project to Establish the Boundaries at the Hicoria Sawmill Community Cemetery in Highlands County, Florida

APPLICANT ORGANIZATION: Archbold Expeditions, Inc

PROJECT LOCATION: Highlands County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

Demonstrated needs indicated include:

- Identify Site Boundaries
- Coordinate Preservation Efforts
- Exposure to Natural Elements
- Exposure to Natural Disasters

FUNDING:

Requested Amount: \$40,360.00

Match Amount: \$2,780.00

Total Budget Amount: \$43,140.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Clear Vegetation
- Conduct Ground Penetrating Radar (GPR) Survey
- Document Cemetery
- Analyze Data
- Create Report
- Extend Security Fencing
- Stabilize Marker
- Create a Management Plan

CONCERNS / ISSUES:

If the removal of vegetation, stabilization of markers, or the extension of the security fence involves subsurface penetration or any ground disturbance, a bioarchaeologist will be required to monitor that work.

PROFESSIONAL SERVICES ASSESSMENT:

Professional archaeology services are required and were included in the project scope of work and budget.

STANDARDS COMPLIANCE:

The archaeological survey report shall conform to Chapter 1A-46, Florida Administrative Code. A 1A-32 permit must be obtained from the Bureau of Archaeological Research prior to the beginning of fieldwork conducted on state lands, if applicable.

SCOPE ASSESSMENT:

No proposed scope of work adjustments are recommended.

BUDGET ASSESSMENT:

No proposed budget or funding adjustments are recommended.

Abandoned African-American Cemeteries Staff Review

REVIEW ORDER NUMBER: 4

APPLICATION NUMBER: 25.h.ac.100.129

TITLE: Wilson Street Cemetery

APPLICANT ORGANIZATION: BLACK CULTURAL HERITAGE AND RESEARCH INSTITUTE, INC.

PROJECT LOCATION: Wilson Street Cemetery, Lake City, Columbia County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

Demonstrated needs indicated include:

- Deterioration
- Loss of Historical Information
- Promote Heritage Education

FUNDING:

Requested Amount: \$50,000.00

Match Amount: \$0.00

Total Budget Amount: \$50,000.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Conduct a Conditions Assessment of the Site
- Conduct Ground Penetrating Radar (GPR) to Identify Unmarked Graves
- Remove Invasive Vegetation
- Repair/Restore a Minimum of Ten (10) Grave Headstones
- Install New Markers, Where Ones No Longer Exist
- Level and Re-Sod Uneven Ground to Prevent Erosion
- Repair/Install Fencing for Security
- Develop a Maintenance Plan
- Install Limited Interpretive Signage
- Grant Administration

CONCERNS / ISSUES:

Applicant was contacted and did not provide the following requested information by the established deadline:

- Clarification on whether the property is under a Maintenance Agreement/Long Term Lease and provide documentation.
- Clarification as to the cost of limited interpretive signage.
- Documentation demonstrating that the county or municipality where the Cemetery is located has provided notice to the Department of Financial Services (DFS) as directed in 497.284, Florida Statutes, and that the county or municipality has empowered the applicant as their designee to care for and maintain the cemetery.

If the installation of a security fence and interpretive signage involves subsurface penetration or any ground disturbance, a bioarchaeologist will be required to monitor that work.

PROFESSIONAL SERVICES ASSESSMENT:

Professional conservation and survey services are required and were included in the project scope of work and budget.

STANDARDS COMPLIANCE:

All project work must be in compliance with the Secretary of the Interior's Standards and Guidelines for the Treatment of Historic Properties.

SCOPE ASSESSMENT:

No proposed scope of work adjustments are recommended.

BUDGET ASSESSMENT:

Adjust Budget as follows:

- Allow for Professional Bioarchaeologist Services fees
- Clarify the cost of the limited interpretive signage

Abandoned African-American Cemeteries Staff Review

REVIEW ORDER NUMBER: 5

APPLICATION NUMBER: 25.h.ac.100.130

TITLE: Jolie Cemetery Restoration

APPLICANT ORGANIZATION: Town of Grand Ridge

PROJECT LOCATION: Jolie Avenue, Grand Ridge, Jackson County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

Demonstrated need indicated includes:

- Identify Site Boundaries
- Raise Public Awareness of Florida History
- Deterioration
- Delayed Maintenance

FUNDING:

Requested Amount: \$50,000.00

Match Amount: \$0.00

Total Budget Amount: \$50,000.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Conduct Boundary Survey
- Remove Overgrown Vegetation
- Conduct Ground Penetrating Radar (GPR)
- Install Security Fencing around the Perimeter of the Site
- Design, Produce, and Install Signage
- Hire a Professional Bioarchaeologist

CONCERNS / ISSUES:

None.

PROFESSIONAL SERVICES ASSESSMENT:

Professional archeological services are required for this project and were included in the project scope of work and budget.

STANDARDS COMPLIANCE:

All project work must be in compliance with the Secretary of the Interior's Standards and Guidelines for Archaeology and Historic Preservation.

SCOPE ASSESSMENT:

No proposed scope of work adjustments are recommended.

BUDGET ASSESSMENT:

No proposed budget or funding adjustments are recommended.

Abandoned African-American Cemeteries Staff Review

REVIEW ORDER NUMBER: 6

APPLICATION NUMBER: 25.h.ac.100.132

TITLE: Bannerman Road: Carr Cemetery GPR

APPLICANT ORGANIZATION: Blueprint Intergovernmental Agency

PROJECT LOCATION: Tallahassee, Leon County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

Demonstrated needs indicated include:

- Exposure to Natural Elements
- Erosion
- Demolition by Neglect
- Threat of Redevelopment

FUNDING:

Requested Amount: \$50,000.00

Match Amount: \$50,000.00

Total Budget Amount: \$100,000.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Conduct Ground Penetrating Radar (GPR) to delineate the bounds of the site
- Complete a survey report

CONCERNS / ISSUES:

Applicant was contacted but only partially addressed the request for information by the established deadline.

- Applicant did not sufficiently document property owner concurrence for project. If funded, ownership concurrence must be verified prior to execution of a grant award agreement.

PROFESSIONAL SERVICES ASSESSMENT:

Professional historic preservation consultant services are required and were included in the project scope of work and budget.

STANDARDS COMPLIANCE:

All project work must be in compliance with the Secretary of the Interior's Standards and Guidelines for Archaeology and Historic Preservation.

SCOPE ASSESSMENT:

No proposed scope of work adjustments are recommended.

BUDGET ASSESSMENT:

No proposed budget or funding adjustments are recommended.

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REVIEW ORDER NUMBER: 7

APPLICATION NUMBER: 25.h.ac.100.133

TITLE: Lake Maude Cemetary

APPLICANT ORGANIZATION: Florence Villa Community Association Inc

PROJECT LOCATION: Winter Haven, Polk County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

Demonstrated needs indicated include:

- Loss of Historical Information

FUNDING:

Requested Amount: \$50,000.00

Match Amount: \$0.00

Total Budget Amount: \$50,000.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Conduct Ground-Penetrating Radar (GPR) to identify unmarked graves
- Install new markers, where ones no longer exist
- Repair/restore tombstones
- Grant administration

CONCERNS / ISSUES:

Applicant was contacted and did not provide the requested information by the established deadline:

- If funded, a Substitute W-9 will be required prior to execution of the grant award agreement.
- Applicant selected for the local protection level(s), "Protective/Restrictive Covenant", "Maintenance Agreement/Long Term Lease", and "None but did not provide proper documentation or clarify
- Clarification on what "Administration PT Jobs" refers to.
- If funded, grant administration cannot exceed 5% of the request amount.
- Documentation demonstrating that the county or municipality where the Cemetery is located has provided notice to the Department of Financial Services (DFS) as directed in 497.284, Florida Statutes.

PROFESSIONAL SERVICES ASSESSMENT:

Professional conservation and survey services are required and were included in the project scope of work and budget.

STANDARDS COMPLIANCE:

All project work must be in compliance with the Secretary of the Interior's Standards and Guidelines for the Treatment of Historic Properties.

SCOPE ASSESSMENT:

No proposed scope of work adjustments are recommended.

BUDGET ASSESSMENT:

Staff recommends a reduction of grant funds to \$35,000, based on the non-allowable \$15,000 in grant administration costs.

Abandoned African-American Cemeteries Staff Review

REVIEW ORDER NUMBER: 8

APPLICATION NUMBER: 25.h.ac.100.134

TITLE: Protecting the Past: Mitigation and Conservation of Five African-American Cemeteries in Jefferson County Florida

APPLICANT ORGANIZATION: Cemetery Restoration and Preservation Society of North Florida, Inc.

PROJECT LOCATION: Jefferson County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

Demonstrated needs indicated include:

- Deterioration
- Loss of Historical Information

FUNDING:

Requested Amount: \$50,000.00

Match Amount: \$0.00

Total Budget Amount: \$50,000.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Remove invasive vegetation
- Repair and clean broken graves
- Grant Administration
- Conduct archival research (non-allowable)
- Conduct oral histories (non-allowable)
- Publish final report (non-allowable)

CONCERNS / ISSUES:

Applicant was contacted and did not provide requested information by the established deadline.

- If funded, their Scope of Work must be reconfirmed, to ensure that all items are SOI compliant and allowable per the program guidelines.
- Scope of Work item(s) are Non-Allowable Costs per Section VI.c of the African-American Abandoned Cemeteries Grant Guidelines as they are inconsistent with the project type:
 - Archival Research and Community History
- Applicant did not clearly identify who were the property owners of the cemeteries. For property ownership, the applicant selected "No", stated that the property ownership varied, and did not provide proper documentation.
- Applicant did not provide owner concurrence letters. If funded, owner concurrence letters must be provided.
- Applicant did not provide resumes/CVs of the project team.
- Applicant selected "Other" and "None" for local protection and did not clarify or provide local protection documentation.
- Applicant must confirm what is meant by "Accounting svcs." to ensure its allowability per the program guidelines.
- Applicant must confirm what is meant by "Supplies" to ensure its allowability per the program guidelines.
- If the removal of vegetation involves subsurface penetration or any ground disturbance, a bioarchaeologist will be required to monitor that work.

PROFESSIONAL SERVICES ASSESSMENT:

Professional services are required for this project and were not included in the project scope of work and budget.

STANDARDS COMPLIANCE:

All project work must be in compliance with the Secretary of the Interior's Standards and Guidelines for Archaeology and Historic Preservation.

SCOPE ASSESSMENT:

Adjust the Scope of Work as follows:

- Remove the following non-allowable items:
 - Archival Research as it is not consistent with the project type
 - Report Publication as it is not consistent with the project type
 - Community History as it is not consistent with the project type
- If funded, the following Scope of Work items must be clarified to ensure their allowability per the program guidelines:
 - Accounting svcs
 - Supplies

BUDGET ASSESSMENT:

Adjust Budget as follows:

- Staff recommends a reduction of grant funds to \$44,000, based on the removal of the non-allowable line items from budget:
 - Archival Research (\$2,500)
 - Report Publication (\$1,000)
 - Community History (\$2,500)
- If funded, the following Budget items must be clarified to ensure their allowability per the program guidelines:
 - Accounting svcs
 - Supplies

Abandoned African-American Cemeteries Staff Review

REVIEW ORDER NUMBER: 9

APPLICATION NUMBER: 25.h.ac.100.135

TITLE: San Sebastian & Pinehurst Cemeteries Restoration Phase 1A

APPLICANT ORGANIZATION: West Augustine Improvement Association

PROJECT LOCATION: St Augustine, St. Johns County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

Demonstrated needs indicated include:

- Demolition by Neglect
- Exposure to Natural Elements
- Loss of Historical Information
- Deterioration

FUNDING:

Requested Amount: \$39,160.00

Match Amount: \$3,000.00

Total Budget Amount: \$42,160.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Conduct Ground Penetrating Radar (GPR) to Identify Unmarked Graves and to Delineate the Bounds of the Site
- Mark Unmarked Graves with Temporary Markers
- Raise and Secure Sunken Headstones
- Repair Damaged Headstones that have Separated from their Bases
- Fill in Sunken Areas with Dirt

CONCERNS / ISSUES:

Applicant was contacted but only partially addressed the request for information by the established deadline.

- If funded, applicant must hire a survey consultant with qualified archaeologists on staff to conduct the Ground Penetrating Radar (GPR) survey. While the applicant indicates that they plan to hire an archaeologist to read and interpret the GPR data, a qualified archaeologist must be present while the survey is being conducted.

PROFESSIONAL SERVICES ASSESSMENT:

Professional bioarchaeological services are required and were included in the project scope of work and budget.

If funded, professional archaeological services will be required to conduct the Ground Penetrating Radar (GPR) survey.

STANDARDS COMPLIANCE:

All project work must be in compliance with the Secretary of the Interior's Standards and Guidelines for Archaeology and Historic Preservation.

SCOPE ASSESSMENT:

Adjust Scope of Work as follows:

- Allow for Professional Archaeological Services

BUDGET ASSESSMENT:

Adjust Budget as follows:

- Allow for Professional Archaeological Services fees

Abandoned African-American Cemeteries Staff Review

REVIEW ORDER NUMBER: 10

APPLICATION NUMBER: 25.h.ac.100.136

TITLE: Restoration of Avalon Wood Property Cemetery

APPLICANT ORGANIZATION: City of Newberry

PROJECT LOCATION: SW 15th Ave. at SW 260th Street, Newberry, Alachua County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

- Delayed Maintenance
- Deterioration
- Demolition by Neglect

FUNDING:

Requested Amount: \$50,000.00

Match Amount: \$0.00

Total Budget Amount: \$50,000.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Perform Conditions Assessment and Create a Preservation/Rehabilitation Plan with Treatment Recommendations
- Remove Overgrown Vegetation and Debris
- Conduct Ground Penetrating Radar (GPR)
- Install Temporary Security Fencing

CONCERNS / ISSUES:

- If funded, security of the site must be clarified to ensure its allowability with the program guidelines and SOI Standards.
- If removal of vegetation involves subsurface penetration or any ground disturbance, a bioarchaeologist will be required to monitor that work.

PROFESSIONAL SERVICES ASSESSMENT:

Professional bioarchaeologist services are required for this project and were not included in the project scope of work and budget.

STANDARDS COMPLIANCE:

All project work must be in compliance with the Secretary of the Interior's Standards and Guidelines for the Treatment of Historic Properties.

SCOPE ASSESSMENT:

Adjust Scope of Work as follows:

- Applicant must clarify the security of the site to ensure its allowability with the program guidelines and SOI Standards.

BUDGET ASSESSMENT:

No proposed budget or funding adjustments are recommended.

Abandoned African-American Cemeteries Staff Review

REVIEW ORDER NUMBER: 11

APPLICATION NUMBER: 25.h.ac.100.137

TITLE: Greenville Pallbearer Cemetery Restoration Project

APPLICANT ORGANIZATION: DSR Public Health Foundation, Inc.

PROJECT LOCATION: Greenville, Madison County

HISTORICAL SIGNIFICANCE

Historical designation indicated includes:

- No Historical Designation

NEED FOR PROJECT

Demonstrated needs indicated include:

- Deterioration
- Loss of Historical Information
- Promote Heritage Education
- Threat of Redevelopment
- Raise Public Support to Protect and Preserve Historical/Archaeological Site

FUNDING:

Requested Amount: \$50,000.00

Match Amount: \$5,000.00

Total Budget Amount: \$55,000.00

PROJECT TYPE: Cemetery Protection

PROJECT SCOPE:

- Remove Invasive Vegetation
- Install Security Fencing
- Install Surveillance Systems (non-allowable)

CONCERNS / ISSUES:

If the removal of vegetation or installation of security fencing involves subsurface penetration or any ground disturbance, a bioarchaeologist will be required to monitor that work.

PROFESSIONAL SERVICES ASSESSMENT:

Professional conservation services are required and were included in the project scope of work and budget.

STANDARDS COMPLIANCE:

All project work must be in compliance with the Secretary of the Interior's Standards and Guidelines for the Treatment of Historic Properties.

SCOPE ASSESSMENT:

Adjust Scope of Work as follows:

- Remove the following non-allowable item:
 - Installation of Surveillance Systems as it is a non-allowable per Section VI.x and Section VI.y of the

Abandoned African-American Cemeteries Guidelines

BUDGET ASSESSMENT:

Staff recommends a reduction of funds to \$45,000, based on the \$5,000 in non-allowable surveillance system installation costs.